



# DPDP Act 2023

Compliance Report for Indian Healthcare Sector



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## 1. Executive Summary

The Digital Personal Data Protection Act, 2023 (DPDPA) fundamentally reshapes data governance for India's healthcare sector. Hospitals and diagnostic networks process large volumes of highly sensitive patient data, positioning many as likely Significant Data Fiduciaries (SDFs) with enhanced obligations including DPIAs, DPO appointment, audit accountability, breach notification, purpose limitation enforcement, and demonstrable security safeguards. With penalties of up to INR 250 crore, non-compliance represents material financial and reputational risk.

Healthcare operations intensify compliance complexity. Patient data flows across HMS/EMR systems, laboratories, imaging platforms, billing engines, insurance TPAs, referral partners, and cloud services. Each interaction must align with DPDPA mandates on consent, lawful purpose, access restriction, retention control, and audit traceability. Manual processes and siloed controls cannot reliably enforce compliance across 24/7 clinical environments. This proposal establishes Identity and Access Management (IAM) as the enforcement layer that operationalises DPDPA within hospital workflows. A unified IAM framework enables granular, purpose-specific consent management; least-privilege, role-based and contextual staff access; controlled nominee and legal heir access under Section 14; just-in-time privileged access with monitoring; consent-linked third-party data sharing; automated retention enforcement; and immutable audit logging. Compliance becomes embedded, measurable, and regulator-ready.

Cross Identity's platform, supported by the VISHWAAS DPDPA module, consolidates Identity Governance, Access Management, Privileged Access Management, CIAM, and compliance reporting into a single architecture. This reduces multi-vendor complexity, lowers total cost of ownership, strengthens breach resilience, and accelerates audit readiness while enabling secure digital health expansion. DPDPA compliance in healthcare is not a documentation exercise—it is an identity governance challenge. Hospitals that adopt a unified IAM-led approach will mitigate regulatory exposure, enhance operational control, and build sustained patient trust in an increasingly digital care ecosystem.

## 2. IAM in the Healthcare Ecosystem

The healthcare ecosystem presents unique identity and access management challenges that distinguish it from other regulated industries. Unlike banking or telecom where interactions are primarily between the organisation and its customer, hospitals must manage a complex web of identity relationships spanning patients, clinical staff, administrative personnel, visiting consultants, medical students, insurance companies, diagnostic laboratories, government health agencies, and technology vendors.

### 2.1 The Healthcare Identity Landscape

A typical multi-specialty hospital manages identities across several distinct categories, each with unique access requirements and compliance obligations:

- **Patients and Their Families:** Patients interact with hospitals through multiple touchpoints including registration desks, patient portals, mobile health apps, and telemedicine platforms. Each interaction creates or accesses personal data that falls under DPDP Act protection. Family members and caregivers often require delegated access to patient information, creating complex consent and authorisation requirements.
- **Clinical Staff:** Doctors, nurses, pharmacists, radiologists, and allied health professionals require access to patient records based on their role, department, and the specific patient relationship. A cardiologist treating a patient needs different access than a general physician conducting a routine check-up. Emergency situations demand immediate access that bypasses normal approval workflows.
- **Administrative Staff:** Billing executives, insurance desk operators, medical records staff, and front-office personnel access subsets of patient data for operational purposes. Their access must be limited to the specific data elements required for their function rather than full clinical records.
- **External Stakeholders:** Insurance TPAs, referral hospitals, outsourced diagnostic laboratories, medical equipment vendors with remote maintenance access, and government health reporting systems all require carefully controlled access to specific patient data sets.

## 2.2 Why Healthcare Needs Specialised IAM

Generic IAM solutions designed for corporate environments fall short in healthcare for several critical reasons:

- **24/7 Operations:** Hospitals never close. Access management must support shift-based workforce patterns, on-call rotations, and emergency overrides without creating security gaps or compliance violations.
- **Life-Critical Access:** Delayed access to patient records in emergency situations can have life-threatening consequences. IAM systems must support break-glass emergency access procedures while maintaining complete audit trails for post-incident review.
- **Complex Organisational Structures:** Large hospital groups operate across multiple locations with shared specialist pools. A surgeon may operate at three hospitals within a group, requiring consistent identity and access across all locations while maintaining site-specific access controls.
- **Regulatory Multiplicity:** Beyond DPDP, hospitals must comply with Clinical Establishments Act requirements, NABH accreditation standards, Ayushman Bharat Digital Mission (ABDM) interoperability mandates, and state-specific health data regulations. IAM must support compliance across all these frameworks simultaneously.
- **Patient Data Lifecycle:** Unlike financial transactions that have fixed retention periods, medical records have complex lifecycle requirements. Treatment records may need to be retained for decades, while marketing consent data must be deletable on demand. IAM must enforce these varied lifecycle policies consistently.

## 2.3 The Cost of Inadequate IAM in Healthcare

Hospitals without comprehensive IAM face quantifiable risks. Unauthorised access to patient records can result in DPDP penalties of up to INR 250 crore per incident. Data breaches in healthcare are the costliest across all industries globally, with the average healthcare breach cost exceeding USD 10 million according to IBM's annual Cost of a Data Breach report. Beyond financial penalties, hospitals face reputational damage that directly impacts patient acquisition and retention in an increasingly competitive healthcare market.

Operationally, manual access management processes consume significant IT staff time. Hospitals managing hundreds of user accounts across multiple clinical and administrative systems spend an average of 30-40 hours per week on access provisioning, de-provisioning, and access review activities. Automated IAM can reduce this by 70-80%, freeing IT resources for strategic healthcare technology initiatives.

### 3. DPDP Act 2023: Healthcare-Specific Requirements

The DPDP Act 2023 establishes a principles-based framework for personal data protection in India. While the Act applies uniformly across sectors, its provisions have particularly significant implications for healthcare organisations due to the volume, sensitivity, and complexity of health data processing.

#### 3.1 Key DPDP Provisions Affecting Hospitals

##### Section 4: Consent as the Basis of Processing

Hospitals must obtain free, specific, informed, unconditional, and unambiguous consent from patients before processing their personal data. In healthcare, this translates to multiple consent requirements: consent for treatment-related data processing, separate consent for sharing data with insurance companies, explicit consent for research use of clinical data, and opt-in consent for health awareness marketing. The Act requires that consent be as easy to withdraw as it is to give, creating a technical requirement for dynamic consent management that traditional paper-based consent forms cannot fulfill.

##### Section 5: Notice Requirements

Before or at the time of collecting personal data, hospitals must provide patients with a clear notice specifying what data is being collected, the purpose of processing, how they can exercise their rights, and how to file complaints with the Data Protection Board. For healthcare, this means every patient touchpoint, from OPD registration to telemedicine consultations, from lab test orders to insurance claim submissions, must include appropriate data processing notices.

##### Section 6: Lawful Purpose

Personal data must be processed only for the purpose for which consent was obtained, or for certain legitimate uses specified in the Act. Hospitals frequently process patient data for multiple purposes: clinical care, billing, insurance claims, quality improvement, medical education, and research. Each purpose requires either specific consent or a legitimate use justification, and IAM systems must enforce purpose-based access controls to prevent data from being accessed for unauthorised purposes.



## **Section 8: Data Principal Rights**

Patients have the right to access their personal data, request corrections, demand erasure (subject to legal retention requirements), and receive information about how their data has been processed. In a hospital setting, operationalising these rights requires the ability to identify all instances of a patient's data across interconnected systems (HMS, EMR, PACS, LIS, billing), provide consolidated access, and execute corrections or deletions across all systems simultaneously.

## **Section 9: Obligations of Significant Data Fiduciaries**

Large hospitals and hospital chains will likely be classified as Significant Data Fiduciaries (SDFs) based on the volume and sensitivity of personal data they process. SDFs face additional obligations including appointing a Data Protection Officer based in India, conducting periodic Data Protection Impact Assessments, engaging independent data auditors, and implementing enhanced security safeguards. IAM provides the technical foundation for meeting these enhanced obligations through comprehensive access governance, automated compliance monitoring, and detailed audit capabilities.

## **Section 11: Data Breach Notification**

Hospitals must notify the Data Protection Board and affected patients of any personal data breach. Effective breach notification requires the ability to quickly determine the scope of a breach, which specific patient records were compromised, and which individuals need to be notified. IAM audit logs and access analytics are essential for meeting the breach investigation and notification requirements within the mandated timelines.

## **Section 14: Rights of Deceased Persons (Nominee Access)**

The DPDP Act introduces a unique provision allowing nominated individuals or legal heirs to exercise data rights on behalf of deceased persons. In healthcare, this has immediate practical implications. When a patient passes away, their legal heir may need access to medical records for insurance claims, legal proceedings, or continuing treatment of hereditary conditions in family members. Section 14 compliance requires hospitals to implement a nominee registration and verification system, a process for legal heir authentication after the patient's death, controlled access to the deceased patient's records with appropriate audit trails, and the ability for the nominee to exercise data rights including access, correction, and erasure.



### **3.2 Healthcare as Significant Data Fiduciary**

The DPDP Act empowers the Central Government to classify certain Data Fiduciaries as Significant Data Fiduciaries based on factors including the volume and sensitivity of personal data processed, risk to Data Principals, potential impact on sovereignty and public order, and other factors as may be prescribed. Hospitals processing large volumes of sensitive health data across multiple facilities are prime candidates for SDF classification. The enhanced compliance obligations that follow, including mandatory DPIAs, independent audits, and DPO appointments, make robust IAM not just advisable but essential for operational compliance.

## 4. DPDP-Compliant IAM Requirements for Hospitals

Translating DPDP Act provisions into actionable IAM requirements reveals four major capability domains that hospitals must address: Patient Identity and Consent Management, Staff Access Governance, Privileged Access Management, and Third-Party Access Controls.

### 4.1 Patient Identity and Consent Management

Hospitals must establish a unified patient identity that links a patient's data across all hospital systems including HMS, EMR, laboratory information systems, radiology PACS, pharmacy management, and patient portals. This unified identity serves as the anchor for consent management, enabling the hospital to apply consent decisions consistently across all systems.

Key Requirements include:

- **Single Patient Identity:** A master patient record that resolves duplicates and links records across departmental systems, enabling comprehensive data subject access requests.
- **Multi-Purpose Consent Capture:** Ability to capture and manage separate consents for treatment, insurance, research, and marketing purposes with granular audit trails.
- **Dynamic Consent Withdrawal:** Real-time propagation of consent withdrawal across all systems, immediately restricting access to data for the withdrawn purpose.
- **Self-Service Privacy Portal:** A patient-facing portal where individuals can view their consent history, exercise data rights, register nominees, and track request status.

### 4.2 Staff Access Governance

Clinical and administrative staff access to patient data must be governed by the principle of least privilege, with access rights determined by role, department, patient relationship, and purpose.

Requirements include:

- **Role-Based Access Control (RBAC):** Pre-defined access templates for each clinical and administrative role, automatically provisioned upon onboarding and adjusted upon role changes.
- **Contextual Access Policies:** Access decisions that consider time of day, location, device type, and the specific patient relationship to enforce purpose-based access controls.

- **Emergency Break-Glass:** A controlled override mechanism for emergency situations where normal access controls would delay critical patient care, with mandatory post-access review and justification.
- **Automated Lifecycle Management:** Provisioning on day one, role-change adjustments within hours, and complete de-provisioning on separation, across all systems without manual intervention.

### **4.3 Privileged Access Management**

- IT administrators, database administrators, and vendor support personnel with elevated system access represent the highest risk for data breaches. Requirements include:
- **Just-In-Time Access:** Privileged access granted only when needed and automatically revoked after the task is complete, eliminating standing administrative privileges.
- **Session Recording:** Complete recording of all privileged sessions on production databases and clinical systems, providing forensic evidence for breach investigations.
- **Credential Vaulting:** Automated rotation and secure storage of administrative passwords for clinical system databases, EMR admin accounts, and infrastructure components.

### **4.4 Third-Party Access Controls**

Insurance TPAs, diagnostic laboratories, referral hospitals, and technology vendors all require controlled access to specific patient data.

Requirements include:

- **Partner Portals:** Dedicated access channels for each third-party category with pre-defined data scope limitations enforced by policy.
- **Consent-Linked Sharing:** Automatic verification that valid patient consent exists before enabling data sharing with any external party.
- **Time-Bound Access:** Automatic expiry of third-party access based on the specific engagement duration, whether a single insurance claim or an ongoing laboratory partnership.
- **Cross-Border Controls:** Enhanced controls for data sharing with international entities, supporting medical tourism scenarios and offshore diagnostic processing where permitted by regulations.

## 5. Mapping DPDP Controls to IAM Capabilities

The following mapping demonstrates how specific DPDP Act requirements translate into IAM capabilities, and how Cross Identity addresses each requirement for the healthcare sector.

Healthcare Risk	DPDP Requirement	IAM Capability	nimbleNOVA Solution
Unauthorised access to patient records	Section 8: Security safeguards	Role-based access control with contextual policies	Healthcare RBAC with department, role, and patient-relationship controls
Patient consent not recorded or not granular	Section 4: Informed consent	Digital consent capture with purpose-level granularity	CIAM portal with treatment, insurance, research & marketing consent workflows
Deceased patient data access by legal heirs	Section 14: Nominee rights	Nominee registration, verification, and controlled access	Nominee Login module with legal heir authentication and scoped record access
Privileged admin access to clinical databases	Section 8: Security safeguards	Just-in-time privileged access with session monitoring	PAM with credential vaulting, session recording, and time-bound access
Insurance TPA accessing beyond claim scope	Section 6: Purpose limitation	Purpose-bound third-party access with consent verification	Third-Party Access Governance portal with consent-linked data scope controls
Delayed access revocation for departing staff	Section 8: Security safeguards	Automated de-provisioning across all connected systems	Joiner-Mover-Leaver automation with HR system integration
Inability to demonstrate compliance to auditors	Section 9: SDF obligations	Comprehensive audit logging and compliance reporting	Pre-built DPDP compliance dashboards with evidence-ready reporting
Patient data retained beyond legal requirement	Section 8: Data retention limits	Automated retention enforcement and secure deletion	Data lifecycle management with healthcare-specific retention policies
No audit trail for medical record modifications	Section 11: Breach notification	Immutable audit logs with tamper-proof storage	Maker-Checker workflows with complete audit trail for all critical operations

## 6. Patient Identity & Consent Management (CIAM)

Customer Identity and Access Management (CIAM) for healthcare focuses on empowering patients with secure access to their own medical data while ensuring hospitals maintain DPDP-compliant consent and privacy controls. Cross Identity's healthcare CIAM module addresses the full spectrum of patient-facing identity requirements.

### 6.1 Unified Patient Identity

The foundation of effective patient data management is a single, authoritative patient identity that spans all hospital systems. Cross Identity creates a master patient identity by integrating with Hospital Management Systems (HMS), Electronic Medical Records (EMR), Picture Archiving and Communication Systems (PACS), Laboratory Information Systems (LIS), pharmacy management, billing, and patient portals.

This unified identity eliminates the pervasive problem of duplicate patient records that plagues most Indian hospitals. When a patient registers through any channel, whether at the OPD desk, through the patient portal, or via a telemedicine consultation, Cross Identity resolves their identity against existing records using configurable matching rules based on Aadhaar, mobile number, or demographic combinations. The result is a single identity anchor that enables comprehensive data subject access requests under Section 8 of the DPDP Act.

### 6.2 Granular Consent Capture and Management

DPDP Act Section 4 requires hospitals to obtain specific, informed consent for each distinct purpose of data processing. Cross Identity implements a multi-layered consent framework designed specifically for healthcare workflows:

- **Treatment Consent:** Captured at the point of care, this covers data processing necessary for diagnosis, treatment, and clinical care. It is implicitly linked to the patient-doctor relationship and remains valid for the duration of the treatment episode.
- **Insurance Consent:** Explicit, separate consent for sharing discharge summaries, diagnostic reports, and billing information with insurance TPAs. This consent specifies the exact data elements to be shared and the duration of sharing authorisation.

## 7. Nominee Login & Legal Heir Access (Section 14)

Section 14 of the DPDP Act 2023 introduces a provision unique to Indian data protection law: the right of a nominated individual or legal heir to exercise the data rights of a deceased person. For healthcare, this provision has immediate practical significance, as medical records of deceased patients are frequently needed for insurance settlements, legal proceedings, genetic health assessments for family members, and closure of ongoing treatment processes.

### 7.1 The Section 14 Compliance Challenge

Most hospitals today handle deceased patient record access through ad-hoc, paper-based processes that vary across institutions. There is no standardised mechanism for verifying the legal standing of the requesting individual, no controlled access scope to prevent over-exposure of the deceased patient's records, and no audit trail of what information was accessed. This creates both compliance risk and operational inefficiency.

Section 14 requires hospitals to implement a formal process that recognises nominees registered by the patient during their lifetime, authenticates legal heirs who may not have been pre-registered, provides controlled access to the deceased patient's data based on the purpose of the request, and maintains a complete audit trail of all access and actions taken.

### 7.2 Cross Identity Nominee Login Module

Cross Identity provides a purpose-built Nominee Login module that operationalises Section 14 compliance through a structured workflow:

#### Pre-Death Nominee Registration

Patients can register one or more nominees through the privacy portal or at the hospital registration desk. The registration process captures the nominee's identity details, Aadhaar-linked verification, their relationship to the patient, and the scope of access they are authorised to exercise. This pre-registration significantly simplifies the post-death access process and reduces the burden on both the hospital and the grieving family.

## **Post-Death Legal Heir Authentication**

When a pre-registered nominee or a legal heir requests access after the patient's death, Cross Identity executes a multi-step verification process. The system verifies the death event through hospital records or an uploaded death certificate, authenticates the requesting individual's identity through Aadhaar eKYC or equivalent verification, validates their legal standing through submitted documentation such as a succession certificate, legal heirship certificate, or the patient's will, and upon successful verification, activates time-bound access scoped to the purpose of the request.

## **Scoped Access Controls**

Not all legal heirs need access to all records. A nominee requesting records for an insurance claim may need discharge summaries and billing details, while a family member seeking genetic health information may need diagnostic reports and clinical notes. Cross Identity implements purpose-based access scoping that limits the nominee's access to records relevant to their stated purpose, applies read-only access by default (preventing modification of the deceased's records), automatically expires access after a configurable period, and generates a complete access log for compliance auditing.

## **7.3 Audit and Compliance Documentation**

Every action taken through the Nominee Login module is recorded in an immutable audit log that captures who accessed the records, when access was granted and used, what specific records were accessed, the legal basis for access (pre-registered nominee, legal heir, court order), and the verifying authority's identity and timestamp. This audit trail provides hospitals with the evidence they need to demonstrate Section 14 compliance to the Data Protection Board or courts.



## 8. Healthcare Staff Access Control & RBAC

Hospitals employ hundreds to thousands of staff across clinical, administrative, and support functions. Each role requires a precisely calibrated level of access to patient data, governed by clinical need, departmental function, and DPDP Act requirements. Role-Based Access Control (RBAC) is the mechanism through which hospitals can enforce the principle of least privilege while maintaining operational efficiency.

### 8.1 Healthcare Role Taxonomy

Cross Identity implements a healthcare-specific role taxonomy that goes beyond generic role definitions. Rather than assigning broad roles like 'Doctor' or 'Nurse', the platform supports granular role definitions that consider clinical specialisation, departmental assignment, employment status, and organisational hierarchy.

For example, a Consultant Cardiologist in the ICU has different access requirements than a General Physician in the OPD, even though both hold the title 'Doctor'. Similarly, an ICU nurse requires real-time access to critical patient vitals that a ward nurse managing routine post-operative care does not. Cross Identity's role taxonomy captures these nuances through composite roles that combine base role, department, specialisation, and facility parameters.

### 8.2 Contextual Access Policies

Beyond static role assignments, Cross Identity enforces contextual access policies that evaluate real-time conditions before granting access:

- **Patient Relationship:** A doctor can only access records of patients currently assigned to them, or patients they have a documented referral relationship with.
- **Time-Based Controls:** Shift-based access restrictions ensure that a day-shift nurse cannot access patient records during off-duty hours without explicit authorisation.
- **Location Awareness:** Access policies can restrict patient record access to within the hospital premises, or to specific departments where the staff member is currently working.
- **Device Compliance:** Access from personal devices can be restricted to a read-only mode, while full read-write access is available only from hospital-managed workstations.

### **8.3 Emergency Break-Glass Access**

Healthcare is unique in that rigid access controls can, in emergency situations, endanger patient lives. Cross Identity implements a break-glass mechanism that allows authorised clinical staff to override normal access restrictions when a patient's life or health is at immediate risk.

The break-glass process requires the clinician to declare an emergency and provide a reason for override, immediately grants expanded access to the relevant patient's records across all systems, triggers an automatic alert to the department head and the CISO or DPO, requires a mandatory post-access justification within 24 hours, and creates a detailed audit entry including the emergency declaration, access scope, duration, and subsequent justification.

This approach balances patient safety with DPDP compliance by ensuring that emergency access is available when needed while maintaining accountability and audit transparency for every override event.

### **8.4 Joiner-Mover-Leaver Automation**

Staff transitions in hospitals are frequent and complex. New residents join every semester, consultants rotate between facilities, nurses transfer between departments, and contract staff onboard and offboard for specific projects. Manual management of these transitions is both slow and error-prone, creating compliance gaps.

Cross Identity automates the entire staff lifecycle by integrating with the hospital's HR system and credentialing databases. When a new staff member is onboarded, their role, department, and facility assignment automatically trigger the provisioning of appropriate access across all connected systems including the HMS, EMR, LIS, PACS, email, and administrative tools. When a staff member transfers departments, access rights are automatically adjusted to reflect their new role. When a staff member separates, all access is revoked within hours across every system, with an automated confirmation report generated for the compliance record.

## 9. Privileged Access Management for Healthcare IT

Privileged accounts represent the single greatest data breach risk in any healthcare organisation. A database administrator with unrestricted access to the EMR database can potentially view, export, or modify every patient record in the hospital. A vendor support engineer with remote access to the HMS can extract sensitive patient data without detection. The DPDP Act's security safeguard requirements under Section 8 demand that hospitals implement robust controls over these high-risk access pathways.

### 9.1 The Privileged Access Threat in Healthcare

Healthcare IT environments typically contain numerous privileged accounts: root and administrator accounts on clinical system servers, database administrator credentials for EMR, HMS, LIS, and PACS databases, service accounts used by application integrations, vendor support accounts for remote maintenance of medical equipment and clinical software, and shared administrative accounts used by IT support teams.

Without proper controls, these accounts create an invisible attack surface. Compromised privileged credentials are the leading cause of data breaches in healthcare globally. A single compromised database administrator account can expose millions of patient records, triggering DPDP penalties, mandatory breach notifications, and lasting reputational damage.

### 9.2 Just-In-Time Privileged Access

Cross Identity eliminates standing privileged access through a Just-In-Time (JIT) model. Instead of permanently assigned administrative credentials, privileged users request access for a specific task with a defined scope and duration. The request goes through an approval workflow and, once approved, temporary credentials are automatically provisioned. Access is automatically revoked when the approved time window expires, regardless of whether the task is complete.

This approach reduces the hospital's privileged access exposure from 24/7 to the specific minutes or hours required for each administrative task, dramatically shrinking the attack surface for credential-based attacks.

### **9.3 Session Recording and Monitoring**

All privileged sessions on production clinical systems are recorded in full. Cross Identity captures screen activity, commands executed, database queries run, and files accessed during every privileged session.

These recordings are stored in tamper-proof storage and indexed for rapid search during breach investigations. Real-time monitoring complements session recording by detecting suspicious privileged activity as it occurs. Alerts are triggered for activities such as bulk data exports from clinical databases, access to patient records outside normal administrative scope, unusual queries against the EMR database, and attempts to modify audit logs or security configurations.

### **9.4 Credential Vaulting and Rotation**

Cross Identity's credential vault secures all privileged passwords, SSH keys, and API tokens used across the hospital's IT infrastructure. Credentials are automatically rotated on a configurable schedule, ensuring that even if a credential is compromised, its useful life is limited. Service accounts used for system integrations are managed through the vault, eliminating the common practice of embedding credentials in application configuration files where they can be exposed through misconfiguration or code repository leaks.

## 10. Third-Party Access Governance

Modern hospitals operate within a complex ecosystem of external partners, each requiring access to specific subsets of patient data. Insurance Third-Party Administrators (TPAs), outsourced diagnostic laboratories, referral hospitals, pharmaceutical companies, medical device vendors, and health technology providers all interact with patient data in various capacities. Under the DPDP Act, the hospital remains the Data Fiduciary responsible for ensuring that all third-party data processing complies with the Act's requirements, regardless of where the processing occurs.

### 10.1 The Third-Party Risk Landscape in Healthcare

Healthcare third-party access creates unique risks because external entities often require access to the most sensitive categories of patient data. An insurance TPA processing a hospitalisation claim needs access to discharge summaries, diagnostic reports, and treatment details. An outsourced pathology laboratory needs patient demographics and clinical context to process specimens. A medical equipment vendor performing remote maintenance on an MRI system may have incidental access to patient images stored on the device.

Each of these access scenarios must be governed by valid patient consent (Section 4), limited to the specific purpose for which consent was obtained (Section 6), protected by appropriate security safeguards (Section 8), and logged for audit and breach investigation purposes (Section 11).

### 10.2 Consent-Linked Third-Party Access

Cross Identity enforces a strict consent-verification gate before any patient data is shared with a third party. When an insurance TPA requests access to a patient's records for claim processing, the system automatically verifies that the patient has provided valid insurance consent, checks that the consent covers the specific data elements being requested, confirms that the consent has not been withdrawn, and only then releases the data through a controlled, logged channel.

If consent is missing or has been withdrawn, the access request is blocked and an alert is sent to the hospital's data protection team for follow-up. This automated consent-verification eliminates the risk of inadvertent data sharing without valid consent, which represents one of the most common DPDP compliance failures in healthcare.

### **10.3 Partner-Specific Access Portals**

Rather than granting third parties direct access to hospital systems, Cross Identity provisions dedicated access portals for each partner category. Insurance TPAs access a portal that exposes only claim-relevant data fields. Diagnostic laboratories receive specimen-related data through an API-based integration with pre-defined data scope. Referral hospitals access shared patient records through a secure transfer mechanism with end-to-end encryption.

Each portal enforces the principle of data minimisation, exposing only the specific data elements required for the partner's function. This prevents the over-sharing of patient data that is endemic in current hospital operations where entire patient files are often shared when only specific reports are required.

## 11. Data Lifecycle & Retention Management

The DPDP Act requires Data Fiduciaries to retain personal data only for as long as necessary for the stated purpose, after which it must be securely deleted. For hospitals, data retention is complicated by the interplay between DPDP requirements and medical-legal retention obligations. Clinical records may need to be retained for 20-30 years under various medical regulations, while marketing consent data must be deletable on demand. A comprehensive data lifecycle management capability is essential for navigating these complex and sometimes conflicting requirements.

### 11.1 Healthcare Data Retention Complexity

Hospital data retention requirements vary significantly by data category:

- **Clinical Records:** Medical records, treatment histories, operative notes, and diagnostic reports typically carry retention requirements of 10-30 years under various state-level clinical establishment rules and medico-legal considerations.
- **Financial and Billing Records:** Financial records related to patient billing and insurance claims are typically retained for 7-8 years under taxation and accounting regulations.
- **Consent Records:** Records of consent obtained and withdrawn must be retained for the duration of the retention period of the associated personal data, plus an additional period for potential regulatory inquiries.
- **Research Data:** Patient data used for clinical research may have retention requirements tied to the specific research protocol, ethics committee approvals, and publication timelines.
- **Operational Data:** Registration details, appointment histories, and communications may have shorter retention periods aligned with operational needs.



## **11.2 Automated Retention Policy Enforcement**

Cross Identity implements data-category-specific retention policies that automatically track the age of each data element against its applicable retention requirement. When data reaches its retention threshold, the system triggers a review workflow that notifies the designated data steward, checks for any legal holds or ongoing litigation that would override normal deletion, verifies that no active patient relationship requires continued retention, and upon approval, executes secure deletion or anonymisation across all systems where the data is stored.

## **11.3 Secure Deletion and Anonymisation**

When patient data reaches the end of its retention period and no legal basis for continued storage exists, Cross Identity supports two disposition methods. Complete Deletion involves cryptographic erasure or secure overwrite of the data across all storage locations including databases, file systems, backups, and archives. Anonymisation irreversibly removes all identifying elements while preserving the clinical or statistical value of the data for research and quality improvement purposes. The choice between deletion and anonymisation is determined by hospital policy and the specific data category, with the system enforcing the configured disposition method automatically.

## **11.4 Right to Erasure with Medical-Legal Safeguards**

When a patient exercises their right to erasure under the DPDP Act, Cross Identity evaluates the request against applicable medical-legal retention requirements. If the data is within a mandatory retention period, the system informs the patient that the specific data elements cannot be deleted until the retention period expires, while immediately deleting any data elements not subject to mandatory retention. This balanced approach ensures that hospitals comply with patient erasure requests to the maximum extent possible while maintaining their medical-legal obligations.

## 12. Audit Readiness, Logging & Evidence

For hospitals classified as Significant Data Fiduciaries, the DPDP Act mandates periodic compliance audits by independent data auditors. Beyond regulatory audits, hospitals face internal audit requirements from governing boards, accreditation bodies such as NABH and JCI, and insurance companies. The ability to demonstrate compliance through comprehensive, tamper-proof evidence is a critical IAM capability.

### 12.1 Comprehensive Audit Logging

Cross Identity generates detailed audit logs for every identity and access event across the hospital's connected systems. The logging framework captures:

- **Authentication Events:** Every login attempt, successful or failed, across all systems including the HMS, EMR, patient portal, administrative applications, and privileged access sessions. Logs include the user identity, authentication method, device information, location, and timestamp.
- **Authorisation Decisions:** Every access decision including grants, denials, and escalations. When a doctor accesses a patient's record, the log captures which record was accessed, the basis for access (role, patient assignment, emergency override), and the specific data elements viewed.
- **Consent Lifecycle:** Every consent capture, modification, and withdrawal, with the complete consent text, the channel through which consent was managed, and the patient's authenticated identity at the time of the consent action.
- **Administrative Actions:** All changes to access policies, role definitions, user accounts, and system configurations, with before-and-after state capture for every change.
- **Data Subject Requests:** Complete lifecycle tracking of every access request, correction request, erasure request, and nominee access request, from submission through verification, processing, and completion.

## 12.2 Tamper-Proof Log Storage

Audit logs are stored in immutable, tamper-proof storage with cryptographic integrity verification. Cross Identity implements write-once storage for audit records, preventing any modification or deletion of log entries after creation. Cryptographic hash chains link sequential log entries, making any tampering immediately detectable. This ensures that audit evidence maintains its integrity for regulatory proceedings, court submissions, and breach investigations.

## 12.3 Pre-Built Compliance Dashboards

Cross Identity provides pre-configured compliance dashboards specifically designed for DPDP Act reporting:

- **Consent Status Dashboard:** Real-time view of consent coverage across the patient population, highlighting patients with missing or expired consents that create compliance gaps.
- **Access Governance Dashboard:** Visualisation of current access distribution across roles, departments, and systems, with anomaly detection for over-privileged accounts or unusual access patterns.
- **Data Subject Request Dashboard:** Tracking of all active and completed data subject requests with SLA compliance metrics and aging reports.
- **Breach Readiness Dashboard:** Pre-computed impact analysis showing the potential scope of a breach for any given system or access pathway, enabling rapid breach notification when required.
- **DPIA Support Reports:** Automated generation of data processing inventories, risk assessments, and control effectiveness reports that feed directly into the hospital's Data Protection Impact Assessment process.

## **12.4 Evidence Packages for Regulators**

When the Data Protection Board, an independent data auditor, or an accreditation body requests compliance evidence, Cross Identity can generate structured evidence packages that include access control policy documentation, current role and entitlement matrices, consent management process evidence with sample audit trails, data subject request handling records, incident response and breach notification evidence, and data retention compliance reports. These evidence packages are generated in standard formats that auditors can verify independently, reducing the time and effort required for compliance audits from weeks to days.

## 13. Secure Medical Record Operations: Maker-Checker Workflows

Medical records are legal documents with significant implications for patient care, insurance claims, and legal proceedings. Any modification to a medical record, whether correction of a clinical error, amendment following a re-diagnosis, or update based on new test results, must be executed through controlled workflows that maintain the integrity and traceability of the record.

### 13.1 The Need for Segregation of Duties

In traditional paper-based medical records, modifications were controlled through physical access limitations and countersignature requirements. Digital medical records eliminate these physical controls, creating a risk that a single individual could modify records without oversight. The DPDP Act's requirement for appropriate security safeguards extends to ensuring that personal data is not modified without proper authorisation and traceability.

Cross Identity implements Maker-Checker (dual-control) workflows for all critical medical record operations. Under this model, no single individual can create, modify, or delete a sensitive record without independent verification by a second authorised person. This segregation of duties prevents both accidental errors and deliberate manipulation.

### 13.2 Healthcare-Specific Maker-Checker Scenarios

Cross identity supports Maker-Checker workflows for the following healthcare operations:

- **Medical Record Amendments:** When a clinician needs to amend a previously signed medical record, the amendment is drafted (Maker action) and routed to a designated clinical supervisor for review and approval (Checker action). The original record is preserved intact with the amendment appended, maintaining the full record history.
- **Patient Data Corrections:** When a patient requests correction of inaccurate personal data under DPDP Section 8, the correction is entered by the data management team (Maker) and verified against supporting documentation by a senior staff member (Checker) before being applied across all systems.

- **Consent Overrides:** In situations where a consent decision needs to be overridden (such as processing data for a medical emergency without explicit consent), the override is initiated by the treating clinician (Maker) and ratified by the department head or DPO (Checker) within a defined timeframe.
- **Access Policy Changes:** Any modification to access control policies, role definitions, or system security configurations requires initiation by an IT administrator (Maker) and approval by the CISO or IT head (Checker), preventing unilateral changes that could create compliance gaps.
- **Data Deletion and Anonymisation:** When patient data is due for deletion or anonymisation, the action is prepared by the data management team (Maker) and approved by the DPO or designated data steward (Checker) after verifying that no legal holds or retention requirements apply.

### **13.3 Audit Trail for Maker-Checker Operations**

Every Maker-Checker operation generates a comprehensive audit record that includes the identity of the Maker and the Checker, timestamps for initiation, approval or rejection, and execution, the specific data elements affected, the before and after states, the business justification provided, and any supporting documentation attached to the workflow. This dual-control audit trail provides the strongest possible evidence of proper data handling practices for regulatory audits and legal proceedings.

## 14. About Cross Identity, VISHWAAS & NISG Partnership

### 14.1 Cross Identity: India's Leading IAM Company

Cross Identity is a 100% Make in India identity and access management company headquartered in Bangalore. With over 15 years of experience in enterprise identity security, Cross Identity has established itself as a technology leader in the IAM space, serving customers across government, healthcare, banking, insurance, and critical infrastructure sectors.

Cross Identity has been recognised as a Leader by KuppingerCole Analysts in both Identity Governance and Administration (IGA) and Cloud Infrastructure Entitlement Management (CIEM), placing it among the elite global providers of identity security solutions. This international recognition, combined with deep Indian market expertise, positions Cross Identity uniquely to address the DPDP compliance needs of Indian healthcare organisations.

### 14.2 Cross Identity: The Converged IAM Platform

Cross Identity's flagship converged identity platform that unifies all IAM capabilities into a single code base. Unlike traditional approaches that require hospitals to purchase and integrate five to seven separate products for access management, identity governance, privileged access management, customer identity management, and compliance reporting, Cross Identity delivers all these capabilities through a unified architecture.

Key platform capabilities include:

- Identity Governance and Administration (IGA): Automated provisioning, access certification, role management, segregation of duties, and compliance reporting.
- Access Management (AM): Single sign-on, multi-factor authentication, adaptive authentication, and session management across all hospital applications.
- Privileged Access Management (PAM): Just-in-time privileged access, credential vaulting, session recording, and privilege analytics.
- Customer Identity and Access Management (CIAM): Patient-facing identity management, consent capture, self-service privacy portal, and nominee management.
- Data Governance: Data classification, retention management, access analytics, and compliance dashboard capabilities.



### **14.3 VISHWAAS: DPDP Compliance Module**

VISHWAAS (Validated Identity System for Holistic, Well-governed, Auditable, Accountable Security) is Cross Identity's dedicated DPDP compliance module. VISHWAAS maps every section of the DPDP Act to specific IAM controls and provides pre-built workflows, dashboards, and reports for demonstrating compliance. For healthcare organisations, VISHWAAS includes healthcare-specific consent templates and workflows, nominee login with legal heir verification, medical record retention policy enforcement, healthcare third-party access governance for TPAs, laboratories, and referral hospitals, and DPIA support with healthcare risk assessment frameworks.

### **14.4 NISG Partnership**

Cross Identity's partnership with the National Institute for Smart Government (NISG) extends the reach of Cross Identity into the government healthcare sector. NISG, a not-for-profit public-private partnership established by the Ministry of Electronics and Information Technology (MeitY) and NASSCOM, brings government-to-government trust, policy expertise, and implementation experience across 25+ state governments. Through this partnership, Cross Identity is available to government hospitals, state health departments, and public healthcare networks through NISG's established procurement and implementation channels.

## 15. Implementation Approach for Hospitals

Implementing comprehensive IAM for DPDP compliance in a hospital environment requires a structured, phased approach that minimises disruption to clinical operations while progressively building compliance capabilities. The following four-phase methodology has been refined through multiple healthcare implementations and accounts for the unique operational constraints of 24/7 clinical environments.

### 15.1 Four-Phase Implementation Methodology

Phase	Scope	Key Activities	Outcomes
<b>Phase 1: Discovery &amp; Foundation</b>	Assessment, system integration, and data mapping	EMR/HMS integration, identity data cleansing, current-state gap analysis, DPIA initiation	Integrated identity repository, compliance gap report, project roadmap
<b>Phase 2: Core Deployment</b>	Staff access controls, audit infrastructure, and basic patient consent	RBAC implementation, SSO and MFA rollout, audit logging activation, consent portal launch	Controlled staff access, audit-ready logging, patient consent capture operational
<b>Phase 3: Advanced Capabilities</b>	PAM, nominee login, third-party governance, and lifecycle management	Privileged access controls, nominee login activation, partner portal deployment, retention policy automation	Full DPDP coverage, Section 14 compliance, controlled third-party access
<b>Phase 4: Optimisation &amp; Certification</b>	Compliance validation, process refinement, and ongoing governance	Independent security assessment, DPIA completion, compliance reporting, staff training	Audit-ready compliance posture, trained staff, ongoing governance framework

The typical implementation timeline for a multi-specialty hospital ranges from 8 to 12 months for comprehensive DPDP compliance across all four phases. Smaller facilities or single-department pilots can be completed in a shorter timeframe. The phased approach ensures that critical compliance capabilities, particularly staff access controls and audit logging, are operational early in the process, providing immediate risk reduction while advanced features are progressively deployed.

### 15.2 Integration with Existing Hospital Systems

Cross Identity integrates with the hospital's existing technology ecosystem through pre-built connectors and standard protocols. The platform supports integration with major Hospital Management Systems (HMS) including HIS platforms commonly used in Indian hospitals, Electronic Medical Records (EMR) through HL7 FHIR and custom API integrations, Laboratory Information Systems (LIS), Picture Archiving and Communication Systems (PACS), HR and payroll systems for automated staff lifecycle management, Active Directory and LDAP for existing identity stores, and ABDM Health Information Exchange through standard health data protocols.

The integration approach prioritises non-disruptive deployment. Clinical systems continue to operate normally while Cross Identity's identity and access layer is progressively activated, ensuring zero downtime for patient care operations.

### **15.3 Change Management and Training**

Successful IAM implementation requires comprehensive change management. Cross Identity's implementation methodology includes role-specific training programs for clinical staff, IT administrators, and compliance teams, departmental champions who serve as first-line support during the transition, phased rollout starting with less critical departments to build confidence and refine processes, continuous feedback mechanisms to identify and address adoption challenges, and executive dashboards that demonstrate compliance progress and return on investment to hospital leadership.

## 16. ROI & Business Case

Investing in DPDP-compliant IAM delivers both tangible financial returns and strategic advantages for healthcare organisations. The business case extends well beyond regulatory penalty avoidance to encompass operational efficiency gains, security risk reduction, and competitive differentiation in the healthcare market.

### 16.1 Cost of Compliance: Unified vs. Multi-Vendor

Cost Component	Multi-Vendor (3 Years)	nimbleNOVA (3 Years)
Software Licensing	INR 1.5 - 2.5 Crore	INR 0.8 - 1.5 Crore
Integration and Customisation	INR 0.8 - 1.2 Crore	INR 0.3 - 0.5 Crore
Annual Maintenance and Support	INR 0.5 - 0.8 Crore	INR 0.2 - 0.4 Crore
Internal IT Resources for Management	INR 0.4 - 0.6 Crore	INR 0.1 - 0.2 Crore
<b>Total 3-Year Cost</b>	<b>INR 3.2 - 5.1 Crore</b>	<b>INR 1.4 - 2.6 Crore</b>
<b>Net Savings with nimbleNOVA</b>		<b>INR 1.5 - 2.5 Crore</b>

### 16.2 Risk Mitigation Value

Beyond direct cost savings, Cross Identity provides quantifiable risk mitigation:

- **DPDP Penalty Avoidance:** Non-compliance penalties under the DPDP Act can reach up to INR 250 crore per violation. Even a moderate data breach resulting in a INR 10-50 crore penalty far exceeds the total cost of a comprehensive IAM implementation.
- **Breach Cost Reduction:** Healthcare data breaches are among the costliest globally. Automated access controls, privileged access management, and comprehensive audit logging significantly reduce both the probability and the impact of data breaches.
- **Operational Efficiency:** Automated provisioning and de-provisioning saves an estimated 30-40 hours per week of IT staff time in a typical multi-specialty hospital. Self-service password reset and patient privacy portals reduce help desk call volumes by 25-35%.
- **Audit Cost Reduction:** Pre-built compliance dashboards and automated evidence generation reduce the time and cost of regulatory audits by an estimated 60-70%, translating to savings of INR 15-25 lakhs per annual audit cycle.

### 16.3 Strategic Value

Beyond financial metrics, DPDP-compliant IAM creates strategic advantages for hospitals:

- **Patient Trust and Loyalty:** In an increasingly aware patient population, demonstrable data protection practices become a competitive differentiator. Hospitals that can assure patients of secure, consent-based data handling are better positioned to attract and retain patients.
- **Accreditation Readiness:** NABH and JCI accreditation standards include information security requirements that overlap significantly with DPDP IAM controls. A hospital with Cross Identity in place is substantially prepared for accreditation audits.
- **Digital Transformation Foundation:** IAM provides the security foundation for digital health initiatives including telemedicine, AI-based diagnostics, connected medical devices, and interoperability with the Ayushman Bharat Digital Mission. Without robust IAM, these initiatives carry unacceptable data protection risks.

## 17. Conclusion: Healthcare as DPDP Leader

The Digital Personal Data Protection Act 2023 represents both a regulatory obligation and a transformative opportunity for Indian healthcare. Hospitals that approach DPDP compliance as a strategic initiative, rather than a regulatory checkbox, will build sustainable competitive advantages through enhanced patient trust, operational efficiency, and security resilience. The healthcare sector's unique combination of sensitive data, complex access requirements, life-critical operations, and diverse stakeholder ecosystems makes it one of the most challenging DPDP compliance environments. However, these same complexities mean that hospitals which successfully implement comprehensive IAM will set the standard for data protection across all Indian industries.

This report has demonstrated that Identity and Access Management is not merely one component of DPDP compliance; it is the foundational capability that makes compliance operationally possible. Without robust IAM, hospitals cannot reliably manage patient consent, control staff access to records, govern third-party data sharing, enforce retention policies, or demonstrate compliance to regulators. With a unified IAM platform like Cross Identity, these capabilities become integrated, automated, and auditable.

The key compliance capabilities enabled through IAM include unified patient identity and granular consent management aligned to Section 4, nominee login and legal heir access under Section 14, which remains a uniquely Indian requirement that Cross Identity addresses through a purpose-built module, role-based and contextual access controls for clinical and administrative staff, privileged access management that eliminates standing administrative access to sensitive clinical databases, automated third-party access governance with consent verification gates, data lifecycle management that balances DPDP erasure rights with medical-legal retention requirements, and comprehensive audit infrastructure that enables hospitals to demonstrate compliance with confidence.

The business case for proactive DPDP compliance is compelling. The cost of a unified IAM implementation is a fraction of the potential penalty exposure, while the operational efficiency gains, audit cost reductions, and strategic advantages create a positive return on investment within the first year of full operation.

Cross Identity, through its Cross Identity platform and the VISHWAAS DPDP compliance module, offers Indian hospitals a proven, 100% Make in India solution that addresses every dimension of healthcare DPDP compliance. Backed by KuppingerCole leadership recognition and the NISG partnership for government healthcare, Cross Identity provides the most comprehensive and cost-effective path to DPDP compliance available to Indian healthcare organisations today.

The time to act is now. With the DPDP Act's compliance timeline in effect, hospitals that begin their IAM implementation today will be positioned as leaders in healthcare data protection, while those that delay face escalating compliance risks, higher implementation costs, and the real possibility of regulatory action.



## About Cross Identity

Elevate your identity security with Cross Identity, World's #1 converged IAM platform trusted by over 1,200 organizations to secure more than 70 million identities. More than just an IAM solution, Cross Identity unifies authentication, authorization, governance, and administration into a single, seamless experience. Our platform not only enhances security and compliance but also delivers an user experience and recommended by leading analysts that set the standard for the industry.



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